

Message Text

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ACTION ARA-14

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FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC PRIORITY 0605
INFO AMEMBASSY BRIDGETOWN
AMEMBASSY GEORGETOWN
AMEMBASSY KINGSTON
AMEMBASSY LONDON
AMEMBASSY PORT OF SPAIN

C O N F I D E N T I A L SECTION 01 OF 02 MOSCOW 08070

E.O. 11652: GDS
TAGS: GY, UR, EAID
SUBJECT: GUYANA PM BURNHAM'S TRIP TO SOVIET UNION

REF: GEORGETOWN 1032

SUMMARY: REPORTS OF FIRST ROUND OF SOVIET-GUYANESE TALKS
AND EXCHANGE OF DINNER SPEECHES BETWEEN BURNHAM AND KOSYGIN
INDICATE ECONOMIC FOCUS OF VISIT. BURNHAM'S OPEN PLEA FOR
SOVIET ECONOMIC ASSISTANCE AND HIS PRAISE FOR SOVIET MODEL
NOTWITHSTANDING, KOSYGIN HIMSELF REMAINS NONCOMMITAL.
SOVIET GENEROSITY IS NOT LIKELY TO BE EXPANDED AS RESULT OF
BURNHAM'S EMPHASIS ON NEW INTERNATIONAL ECONOMIC ORDER - AN
ISSUE WHICH MOSCOW HAS APPROACHED WITH CAUTION. END SUM-
MARY.

1. APRIL 18 PRAVDA CARRIES REPORT OF BURNHAM'S APRIL 17
ARRIVAL IN MOSCOW (AFTER WEEKEND IN LENINGRAD) AND FIRST
TALKS WITH SOVIET TEAM LED BY BURNHAM'S HOST KOSYGIN. PRAV-
DA ALSO PRINTS TEXTS OF APRIL 17 DINNER SPEECHES EXCHANGED
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BY TWO LEADERS.

2. LIST OF SOVIETS IN ATTENDANCE INDICATES CONCENTRATION
ON ECONOMIC EXPERTISE ALTHOUGH FEWER OF THESE EXPERTS PAR-
TICIPATED IN FIRST ROUND OF TALKS THAN WELCOMED BURNHAM
AT AIRPORT. ACCORDING TO REPORT, ONLY KOSYGIN, DEP. CHAIR-
MAN OF COUNCIL OF MINISTERS ARKHIPOV, MIN. OF FOREIGN TRADE

PATOLICHEV, FIRST DEP. CHAIRMAN OF SOVIET AID ORGANIZATION (GKES) MOROZOV, DEP. FONMIN MALIK, AND SOVIET AMBASSADOR TO GUYANA KOTENEV ATTENDED FIRST ROUND OF TALKS WITH FIRST DEP. CHAIRMAN OF COUNCIL OF MINISTERS TIKHONOV, MIN. OF MARITIME FLEET GUZHENKO, MIN. OF FISH INDUSTRY ISHKOV, AND MIN. OF HEALTH PETROVSKIY, AMONG OTHERS, DROPPING OUT.

3. REPORT DESCRIBES TALKS AS TAKING PLACE IN "BUSINESSLIKE, FRIENDLY" ATMOSPHERE, AND AS TOUCHING ON FURTHER COOPERATION IN "POLITICAL, ECONOMIC, AND OTHER" AREAS. "IN PARTICULAR," NOTES REPORT, "IMPORTANT SIGNIFICANCE OF EXPANSION OF AGREED UPON BASE FOR SOVIET-GUYANESE COOPERATION WAS EMPHASIZED."

4. ON FOREIGN AFFAIRS, REPORT NOTED "POSITIVE CONTRIBUTION" WHICH GUYANA MAKES TO "ANTI-IMPERIALIST, ANTI-COLONIALIST" STRUGGLE OF NON-ALIGNED COUNTRIES. SOVIET-GUYANESE POSITION AGAINST MAINTENANCE OF REMNANTS OF COLONIAL POSSESSIONS - INCLUDING THOSE IN THE CARIBBEAN BASIN - WAS EMPHASIZED, ACCORDING TO REPORT.

5. KOSYGIN'S APRIL 17 DINNER SPEECH SEEMED DELIBERATELY BLAND AND NON-COMMITTAL WHEREAS BURNHAM'S MUCH LONGER REMARKS, ALTHOUGH OBSEQUIOUS IN THE EXTREME TOWARD THE USSR, HIT FAIRLY HARD AT THEME OF THE NEED FOR A NEW INTERNATIONAL ECONOMIC ORDER. WHILE KOSYGIN DEVOTED THE BULK OF

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HIS COMMENTS TO VARIOUS GENERAL ISSUES OF INTERNATIONAL DISARMAMENT, HE DID TOUCH ON THE "RECONSTRUCTION OF INTERNATIONAL ECONOMIC RELATIONS" WHICH, HE SAID, SHOULD BE DIRECTED AT THE ELIMINATION OF ALL FORMS OF COLONIAL AND NEO-COLONIAL EXPLOITATION AND THE REMOVAL OF ALL ARTIFICIAL OBSTACLES AND DISCRIMINATIONS IN INTERNATIONAL TRADE.

6. BURNHAM, AFTER LENGTHY AND FLOWERY TRIBUTES TO THE SOVIET UNION, THE OCTOBER REVOLUTION, LENIN, SOCIALISM, ETC., TURNED HIS ATTENTION TO THE THIRD WORLD'S PREOCCUPATION WITH THE NEW INTERNATIONAL ECONOMIC ORDER AND MADE THE FOLLOWING POINTS:

-- ECONOMIC INDEPENDENCE COULD NOT BE ACHIEVED IN GUYANA WITHOUT CHANGES IN EXISTING CLASS RELATIONS AND A CORRESPONDINGLY FIRM POSITION AGAINST IMPERIALISM.

-- WESTERN DOMINATION OF INDUSTRIAL DEVELOPMENT, OF CONDITIONS OF TRADE, OF MULTI-NATIONAL FINANCIAL INSTITUTIONS, OF COMMUNICATIONS, AND SHIPPING CREATES INTOLERABLE CONDITIONS FOR DEVELOPING COUNTRIES.

-- CURRENT CRISIS OF WORLD CAPITALISM TESTIFIES TO BANKRUPTCY OF EXISTING ECONOMIC SYSTEM AND TO NECESSITY OF ESTABLISHING NEW INTERNATIONAL ORDER. IT IS NOW TIME FOR ALL COUNTRIES TO AGREE TO CREATION OF MECHANISM WHICH WILL ENSURE NECESSARY RECONSTRUCTION OF ECONOMIC RELATIONS.

-- WORLD ECONOMY IS ONE AND INDIVISIBLE, BUT PRESENT INTERNATIONAL ECONOMIC ORDER CONTAINS NEGATIVE FACTORS WHICH

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HINDER DEVELOPMENT OF EVEN THOSE COUNTRIES WHICH POSSESS ESSENTIAL NATURAL RESOURCES. THIS REPRESENTS AN EXPLOSIVE SITUATION WHICH UNDERMINES STABILITY AND CREATES A THREAT TO WORLD PEACE.

-- THE SECURITY OF STATES AND THE NECESSITY OF INSURING COMPREHENSIVE PEACE DEMAND THAT ALL COUNTRIES, WHICH ARE IN A POSITION TO DO SO, "BECOME INTERESTED IN EXTENSION OF ASSISTANCE" TO OTHER COUNTRIES TO ENABLE THEM TO THROW OFF "CHAINS OF ECONOMIC BACKWARDNESS" AND TO HELP ELIMINATE EXISTING INTERNATIONAL ECONOMIC ORDER AND REPLACE IT WITH A NEW STRUCTURE.

7. FOLLOWING A DIGRESSION OF NON-ALIGNED MOVEMENT (LAUDING CUBA'S "ACTIVE ROLE") AND ON SOVIET INITIATIVES FOR INTERNATIONAL DETENTE, BURNHAM RETURNED TO HIS THEME, SAYING THAT WHILE "SOME" VIEWED DETENTE IN NARROW SENSE OF

WORD (I.E., WITH REGARD ONLY TO LESSENING TENSION AND LIMIT-
ING ARMAMENTS), IT WAS EVIDENT THAT "SEEDS OF CONFLICT"
COULD NOT BE DESTROYED UNTIL DEEP DISPARITIES OF EXISTING
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ECONOMIC ORDER WHICH GIVE BIRTH TO HOSTILE CONFRONTATION
BETWEEN PEOPLES WERE REMOVED.

8. COMMENT: DESPITE FULSOME NATURE OF BURNHAM'S REMARKS
TOWARD SOVIET UNION, HIS LENGTHY EXPOSITION OF DANGER OF
CONTINUATION OF EXISTING INTERNATIONAL ECONOMIC SYSTEM IS
NOT LIKELY TO HELP MUCH IN OBTAINING DEGREE OF SOVIET ECO-
NOMIC ASSISTANCE WHICH BURNHAM REPORTEDLY NEEDS AND SEEKS
(REFTEL). IN PARTICULAR, SOVIETS MAY NOT APPRECIATE BEING
LECTURED ON LINKAGE BETWEEN DETENTE AND ADOPTION OF NEW
INTERNATIONAL ECONOMIC ORDER. SOVIETS MAY WELL DO SOMETHING
FOR BURNHAM IN TERMS OF ECONOMIC ASSISTANCE, ELSE THEY
WOULD NOT HAVE AGREED TO HIS VISIT, BUT WE EXPECT THAT THIS
"SOMETHING" WILL BE FAIRLY MODEST IN SIZE AND MAY VERY WELL
COME WITH POLITICAL STRINGS ATTACHED, ONE OF WHICH MIGHT BE
TO EASE OFF ON THE THEME OF THE NEW INTERNATIONAL ECONOMIC
ORDER - AN ISSUE WHICH MOSCOW HAS ITSELF BEEN
APPROACHING VERY CAUTIOUSLY. TOON

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